Final Results
Regional Aviation Strategic Plan

San Diego County Regional Airport Authority
RASP Subcommittee

February 15, 2011
Meeting Agenda

1. Project recap and review
2. Summary of findings
3. Stakeholder Coordination and Public Outreach / Open House
4. SANDAG AMAP integration and next steps
Project Recap
Regional Aviation Strategic Plan (RASP)

Senate Bill 10 – Multimodal Planning to be Coordinated by SDCRAA and SANDAG

California Senate Bill 10
- Promote long-range planning
- Enhance regional cooperation
- Ensure consistency between Authority and SANDAG decisions

RASP
- Regional Aviation Strategic Plan
- SDCRAA (Authority)

AMAP
- Airport Multimodal Access Plan
- SANDAG

RTP
- Regional Transportation Plan
- 2011 Update
Project Overview

3-Phase Work Plan

**Phase I**
Data Gathering and Model Development
Spring - Winter 2009

**Phase 2**
Evaluation of Concepts and Strategies
Spring - Summer 2010

**Phase 3**
Regional Aviation Strategic Plan
Fall 2010 - Early 2011

Stakeholder and public outreach
Task-specific documentation and deliverables
RASP Study Area

12 Public Use Airports Located in a Densely Populated and Developed Region

Notes: Tijuana Int. Airport not located in San Diego County. Military facilities are excluded from the RASP.
Strategic Assessment Findings

Airports That Should be Considered For Additional Uses/Opportunities

- **McClellan-Palomar Airport**
  - Existing FAA certifications, proximity to population base, terminal infrastructure, and potential for runway extension.
  - Proximity to population base, access to light rail, and availability of developable land to accommodate new user groups.

- **Gillespie Field**
  - Proximity to population base, existing runway length, and availability of developable land for terminal or cargo facilities.

Note: Tijuana International Airport not located in San Diego County.
Strategic Assessment Findings

Airports That May Be Considered For Additional Uses/Opportunities

- **San Diego International Airport**
  - Proximity to population base and existing infrastructure; intergovernmental agreement required for cross border operation

- **Montgomery Field**
  - Proximity to population base and availability of land for passenger and cargo activity; physical and environmental barriers to runway extension/upgrade may prohibit accommodation of new user groups

- **Ramona Airport**
  - Proximity to existing facilities, projected population growth, and planned roadway improvements; potential environmental constraints may restrict development
  - Destination Lindbergh established that SAN will reach capacity before 2030

- **Tijuana International Airport**
  - Note: Tijuana International Airport not located in San Diego County.
Strategic Assessment Findings

Airports That Should Not be Considered For Additional Uses/Opportunities

- Tijuana International Airport not located in San Diego County.

- Lack of infrastructure, community opposition, and limited available land for development; significant constraints to runway extension.

- Remote location, poor access, and potential development costs.

Note: Tijuana International Airport not located in San Diego County.
Complicated Factors Constrain Implementation of Alternatives

Forces Requiring Preparation of the RASP

- Aviation Activity Growth
- San Diego County Capacity Limitations
- Need to Sustain Economic Growth

Factors Working Against Regional Airport System Solutions

- **Regulatory Factors**
  - No single controlling entity to implement solutions
  - No regulatory mechanisms to relocate activity segments

- **Political Factors**
  - Public perceptions
  - Pre-conceived notions regarding effectiveness (or lack) of solutions
  - Consensus among stakeholders is difficult

- **Technical Factors**
  - Lack of appropriate existing facilities
  - Regional demand characteristics
  - Benefit-cost considerations of major capital improvements
Regional Aviation Travel Demand Model

*Decision Support Tool to Assess “What If” Scenarios*

- Estimates demand at each airport from each population / commercial area in the region
- Demand divided among commercial air service, GA activity, and air cargo operations to account for different “demand drivers”
- Categories further differentiated to capture market nuances
- Demand model benefits
  - Leverages SANDAG Regional Travel Demand Model
  - Synchronize RASP results with SANDAG’s regional planning in RTP
Enplaned Passengers in the Region are Projected to Increase 50% Between 2009 and 2030

Historical and Projected Passenger Enplanements
Southern and Baja California Airports

Passenger enplanements (millions)

Notes: Passenger enplanements based on forecast demographic data from International Monetary Fund (IMF), LA Economic Development Corporation (LAEDC), and SANDAG Model calibrated to actual enplanements from 2006 to 2009; projections may be different from actual. Results generally correspond to FAA TAF data for 2025. SAN CAGR = 4.7% in the “recovery”; 2.5% for the forecast period.
Baseline Scenario Overview

The “Do–Nothing” Scenario Against Which Other Scenarios Will Be Evaluated

A. Airfield facility constraints “cap” activity at SDIA at around 28M annual passengers (14M enplanements)

B. Airfield capacity constraint results in higher fares and lower levels of service

C. Accommodation of some San Diego demand at LA region airports

D. Accommodation of some regional demand at Tijuana International Airport

E. Increased commercial service at McClellan-Palomar
Baseline Scenario – SDIA Enplanement Projections

Demand Model Indicates Capacity Constraint at SDIA Begins in Early 2020s

Historical and Projected Passenger Enplanements
San Diego International Airport

Sources: RASP Forecasts and Financial Forecast Update, Landrum & Brown, Inc. December 2008 and June 2009, respectively.
Note: Model calibrated to actual enplanements from 2006 to 2009; projections may be different from actual.
Baseline Scenario – Suppressed Passenger Demand

As Capacity is Reached, the Number of Suppressed Passengers in the County Increases

![Graph showing Suppressed Aviation Passenger Demand for San Diego Residents and Visitors](image)

**Suppressed Demand**

Defined as the number of passengers who would like to travel, but cannot due to lack of available capacity and/or high costs.

Note: Suppressed demand presented above relative to 2006; some suppressed demand already exists.
### Alternative Scenarios

**15 Scenarios Considered; 13 Subject to Technical Evaluation**

<table>
<thead>
<tr>
<th>1. Commercial Passenger Optimization</th>
<th>3. California High Speed Rail</th>
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<tbody>
<tr>
<td>A. Full build-out of the ITC and north side terminal at San Diego International</td>
<td>Stations at downtown LA, ONT Airport and:</td>
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<tr>
<td>B. Preserve SDIA airfield capacity for commercial service</td>
<td>A. Station at downtown San Diego</td>
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<tr>
<td>C. Enhance commercial passenger service at McClellan-Palomar Airport</td>
<td>B. Station at SDIA</td>
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<td>D. Introduce commercial passenger service at Brown Field</td>
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<td>E. Up-gauge SDIA’s Fleet Mix – Narrow-body Fleet</td>
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<tr>
<td>F. Up-gauge SDIA’s Fleet Mix – Increased Wide-body Fleet</td>
<td>4. General Aviation Optimization</td>
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<tr>
<th>2. Enhanced Utilization of Tijuana</th>
<th>5. Air Cargo Optimization</th>
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<tr>
<td>A. Tijuana Rodriguez International Airport focus on commercial service</td>
<td>A. Introduce cargo service at Brown Field</td>
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<td>B. Aviation passenger cross border facility (currently proposed)</td>
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<td>C. Cross border airport terminal</td>
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<th>4. General Aviation Optimization</th>
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<tr>
<td>A. Enhance McClellan-Palomar Airport for high-end / corporate general aviation</td>
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<tr>
<td>B. Enhance Brown Field for high-end / corporate general aviation</td>
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<tr>
<td>C. Enhance Gillespie Field for mix-use general aviation</td>
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Summary of Findings
Evaluation Matrix Compares Scenario Costs and Benefits

- Intermodal Transit Center (ITC) and north side terminal at SDIA (1A)
- HSR station located at SDIA or downtown San Diego (3A/B)
- Cross Border Facility / pedestrian bridge (2B)
- Cross Border Airport Terminal (2C)
- Dedicate SDIA to passenger aircraft operations only (1B) or require airlines to up-gauge their fleet mixes (1E)
- Dedicate Gillespie Field for high-end general aviation (4C)
- Dedicate Brown Field for high-end general aviation (4B)
- Dedicate McClellan-Palomar to high-end general aviation (4A)
- Enhance border crossings (2A)
- Enhance McClellan-Palomar for passenger service (1C)
- Dedicate Brown Field for high-end general aviation (4B)

Legend / Scenario Families
1. Commercial Passenger (Airline) Optimization
2. Enhanced Utilization of Tijuana
3. California High Speed Rail
4. General Aviation Optimization

Estimated scenario cost ($ millions) vs. Demand accommodated over the “Do-nothing” Scenario in 2030 (million enplaned passengers)
## Summary of Findings

### The RASP Alternative Scenarios Yield Mixed Results

1. **Full Build-out of the Intermodal Transit Center (ITC)** – has little effect on suppressed demand; however, the scenario yields regional access and other benefits not captured by RASP analyses.

2. **Enhancing McClellan-Palomar** – has little effect on suppressed demand because even at maximum capacity, the Airport can only accommodate a very small portion of projected regional demand.

3. **Up-gauging SDIA’s Fleet Mix** – provides the same relative benefits as reserving SDIA capacity for passenger service; however, the fleet mix is already favorable with relatively few small aircraft.

4. **General Aviation Optimization** – have relatively similar costs and provide nearly the same, but nominal, impact on demand relative to the Do-nothing Scenario.

5. **Brown Field Scenarios** – were eliminated from consideration based on (a) FAA determined that precision instrument approaches are not feasible; (b) passenger and cargo airlines are unwilling to relocate based on location and lack of precision approaches; and (c) potential public and political opposition.

6. **Tijuana Enhancements** – have less than expected effect on demand because San Diego residents and visitors are projected to increase their use of the Tijuana airport with or without improvements.

7. **California High Speed Rail** – both scenarios perform similarly and could play a role to alleviate future capacity problems; benefits may increase beyond the 2030 RASP planning horizon.
1. All reasonable ideas and concepts were evaluated
   - Changes in airport capability / market
   - Changes to an airport’s fleet mix
   - Surface, rail, and cross border initiatives
   - Federal, state and local aviation initiatives
   - Changes to surface transportation infrastructure

2. The passenger capacity of San Diego International can only marginally be improved
   - Even the most beneficial actions have a nominal effect on improving overall commercial service (passenger airline) capacity in the region
   - Options with the most benefit would only provide at most an additional 5 years of activity growth at SDIA

3. Regional airport improvements are possible
   - Some improvements are positive to individual airports; others benefit the system
   - Some actions are legally challenging and therefore not likely to be implemented

4. No single entity in the region can unilaterally implement RASP findings

5. RASP included significant stakeholder / technical contributions
   - RASP Subcommittee (subset of Airport Advisory Committee)
   - Assisted in identifying full-range of reasonable and feasible options
   - Provided constant feedback to other stakeholders
Stakeholder Coordination and Public Outreach / Open House
Public Open House – January 26, 2011

Held January 26, 2011, at Authority offices

- **Presentations**
  - Introduction (SDCRAA Board)
  - RASP technical findings
  - AMAP integration (SANDAG)
- **Handout / technical materials**
  - RASP Annual Update (2011)
  - RASP Fact Sheet
  - RASP Frequently Asked Questions
  - Planning Processes Visual
  - Presentation
  - Comment Card
  - AMAP Fact Sheet
  - 2050 RTP Fact Sheet
- Approximately 50 public/interested parties attended
### Summary of Open House Questions/Comments

#### RASP-related Questions

<table>
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<tr>
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<tr>
<td>Is there a possibility of the various airport operators collaborating to implement these scenarios?</td>
<td>Yes, but such an approach would require regional coordination among the various airport sponsors.</td>
</tr>
<tr>
<td>Studies on potential impacts to surrounding communities should be included; will there be an environmental analysis to quantifying the carbon footprint of each scenario?</td>
<td>It would be up to each airport operators to analyze potential effects if they choose to implement a specific scenario. SANDAG’s RTP will include environmental analyses.</td>
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<td>Why is a new airport not part of these scenarios?</td>
<td>The RASP mandate was to evaluate only existing airport facilities; new airports were not considered in the RASP.</td>
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<td>Was consideration given to expanding McClellan-Palomar Airport to accommodate more passenger service?</td>
<td>Scenario 1C includes passenger service at McClellan-Palomar and assumes terminal capacity is increased to 750,000 annual passengers; even at max capacity, this scenario has limited impact on regional demand.</td>
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<tr>
<td>What are the constraints at Montgomery Field?</td>
<td>Montgomery Field is constrained by existing development and population.</td>
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## Summary of Open House Questions/Comments

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<td>Assuming San Diego International Airport is reaching capacity, what are the benefits of high-speed rail?</td>
<td>A high percentage of San Diego International traffic is inter-California; regional benefits could be provided if these passengers transferred from air to rail.</td>
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<tr>
<td>Are the airlines on board with the scenario related to increasing wide body aircraft operations?</td>
<td>Unlikely; airlines deploy aircraft sizes according to market demand, and no airport sponsor can require a carrier to utilize specific aircraft types.</td>
</tr>
<tr>
<td>Given that Gillespie and Brown Field have problems with fog, terrain and population, why are you considering Gillespie as a better candidate for larger enhancements?</td>
<td>Scenarios were identified to answer “what if” questions; as well as were developed in coordination with a committee comprised of users and operators.</td>
</tr>
<tr>
<td>Have you been approached by the developers of the Tijuana Airport to provide financial support for the cross border terminal?</td>
<td>No, but the RASP Team has coordinated with the consortium of property owners developing the cross border facility.</td>
</tr>
<tr>
<td>Was there any talk about combining several of the scenarios?</td>
<td>The scenarios were developed and tested independently in order to identify the impact/benefits of each scenario.</td>
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<td>Brown and McClellan have a large number of high-end general aviation aircraft; Gillespie is more mixed-use, which includes high-end. Does the RASP anticipate this much high-end general aviation demand?</td>
<td>The intent of the General Aviation scenarios is to enhance outlying airports to accommodate corporate users currently operating from San Diego International Airport.</td>
</tr>
<tr>
<td>Why did FAA rejected the Brown Field scenarios?</td>
<td>Commercial operators require a precision instrument approach to ensure all weather access; FAA determined that such an approach is not viable at Brown because of terrain, Mexican border, and nearby military airports.</td>
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<tr>
<td>What about using Miramar for an airport? Is there any possibility this would happen?</td>
<td>Military airports were not evaluated in the RASP. The Airport Authority Board includes a standing “Military Liaison Committee” to discuss such issues, and there is ongoing dialogue.</td>
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### Questions for SANDAG

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<td>Why hasn’t SANDAG evaluated Santa Fe Station to Lindbergh Field on the existing rail right-of-way?</td>
<td>SANDAG is looking at the current alignment of the trolley along the north side of the airport property and locating an Intermodal Transit Center there.</td>
</tr>
<tr>
<td>Why haven’t you evaluated a bus system to Palomar?</td>
<td>Bus routes are proposed and depicted graphically.</td>
</tr>
<tr>
<td>Who will make the final high speed rail destination decision?</td>
<td>The state and federal railroad administration will make that determination; SANDAG supports the Airport location.</td>
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SANDAG AMAP integration and Next Steps
SANDAG / AMAP Integration

Coordination between RASP Team and SANDAG AMAP/RTP Team

- Progress report to SANDAG Transportation Committee on January 21, 2011
- RASP / AMAP monthly coordination meetings
- RASP findings / output provided to SANDAG AMAP/RTP staff regularly
- RASP Team drafted sections of RTP Chapter 6 – Aviation
Next Steps for RASP Subcommittee

- Report to full Airport Advisory Committee at February 23, 2011 meeting
- Consider input to RASP to the Airport Authority Board
- Airport Authority Board to adopt RASP findings at March 3, 2011 meeting
Additional Information

- For more information: www.sdrasp.com
- Input can be e-mailed to: info@sdrasp.com