Item No.

Meeting Date: June 7, 2012

#### Subject:

Presentation and Request for Policy Direction on Nonconforming Use and Safety Compatibility Factor, Zone 3 Southeast — San Diego International Airport - Airport Land Use Compatibility Plan

#### **Recommendation:**

Receive the report and provide policy guidance on the safety compatibility factor for Zone 3 Southeast and nonconforming uses.

#### **Background/Justification:**

Safety is one of four compatibility factors (along with noise, airspace protection, and overflight) that comprise the Airport Influence Area (AIA) set forth in the Airport Land Use Compatibility Plan (ALUCP) for San Diego International Airport (SDIA or the Airport). SDIA ALUCP Steering Committee meetings were held on September 29 and November 17, 2011 to focus on the safety compatibility factor. Discussions on the configuration of the proposed safety zones also occurred at the January 19, 2012 meeting. An additional meeting was held on May 1, 2012 to discuss options for Safety Zone 3SE due to the unique operating characteristics over this area. During the March 1, 2012 ALUC meeting, the ALUC provided guidance for the geometry and policies governing safety zones, with the exception of safety zone 3SE. Following extensive coordination with the Steering Committee, Caltrans Division of Aeronautics, and the City of San Diego, ALUC staff request guidance on Safety Zone 3SE as well as our proposed nonconforming use policy.

#### **Technical Analysis for Safety Zone 3SE**

ALUC staff initially explored the option of eliminating Safety Zone 3 Southeast (SZ 3SE). After a meeting with Caltrans Division of Aeronautics staff on January 18, 2012, Caltrans staff opined that SZ 3SE could not be eliminated because some form of restriction on future land uses is essential to protect people and property on the ground from the risks of near-airport aircraft accidents. While the chance of an aircraft injuring someone on the ground is historically quite low, an aircraft accident is a high-consequence event.

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However, Caltrans staff did state that they could support different safety standards for SZ 3SE (shown in red on Exhibit 1) given the findings presented.

#### **Findings**

- → The risk of accidents associated with approaches to Runway 27, along runway centerline, is far greater than the risk associated with departures on Runway 9.
- → Published visual flight rules (VFR) procedures direct pilots to avoid approaches over downtown and close-in right turns on departure.
- → Instrument procedures direct aircraft to fly on the runway centerline for extended distances or turn left on departure.
- → Infrequent flights occur south of the extended runway centerline within 1 nautical mile of the runway end. Zone 3 is an Inner Turning Zone designed to protect for aircraft initiating turns to en-route directions on departure. Approximately 3.5 percent of SDIA's annual operations are under east flow procedures (departures and arrivals on Runway 9). Therefore, only a fraction of this percentage accounts for departures on Runway 9 heading east. In 2011, SDIA had less than 30 total operations that operated in any part of the area defined as SZ 3SE.

#### SZ 3SE Land Use Characteristics

SZ 3SE is comprised of three areas: Uptown, Little Italy and Cortez (see Exhibit 2). Each area has different existing land use characteristics in terms of densities (residential) and intensities (nonresidential). ALUC staff compiled detailed land use data for each area and analyzed various methods of applying Handbook (and Caltrans' staff) guidance in order to develop safety standards that reflect the unique operating characteristics over the area. The Handbook recommends standards that are based on the average of existing residential densities and nonresidential intensities for each safety zone (which is how all of the other safety zone standards have been developed). Since Caltrans staff acknowledges that SZ 3SE is unique when compared to the other safety zones, ALUC staff developed two options for the maximum density/intensity allowed for new development: using 1.5 times the average density/intensity or 2 times the average density/intensity.

Exhibit 1

**Proposed Safety Zones** 

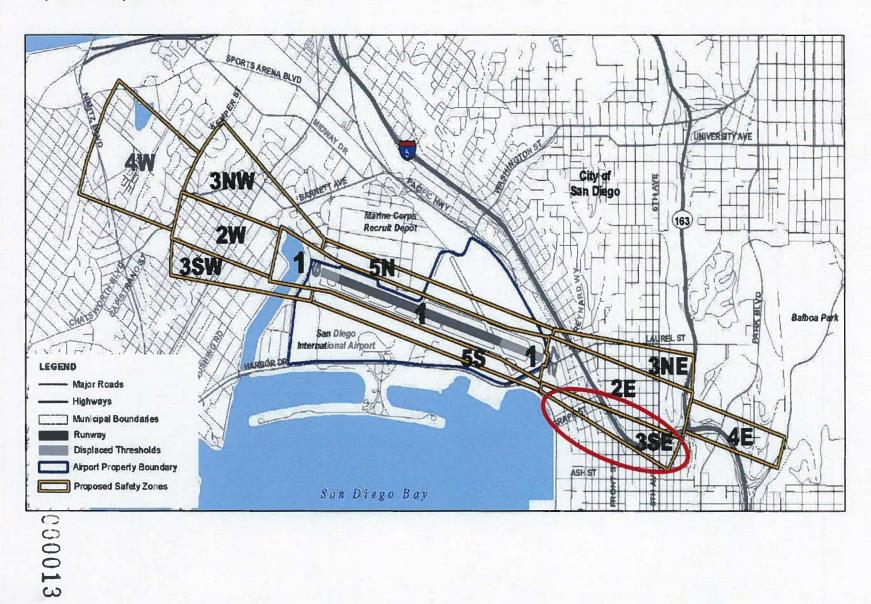
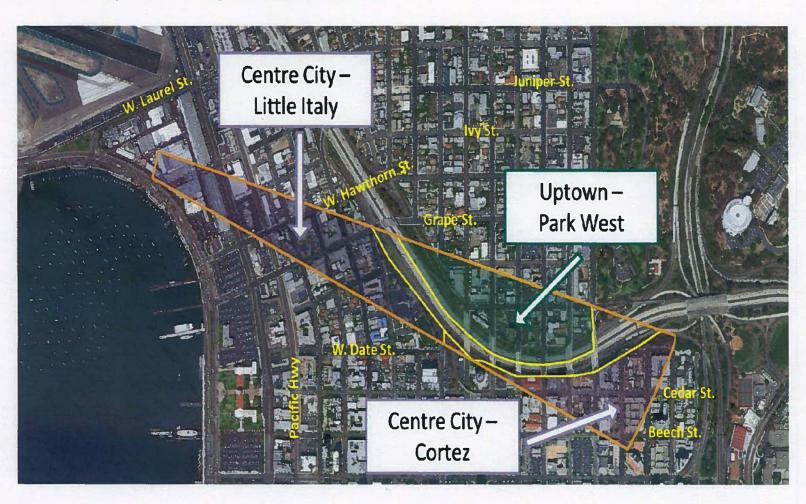
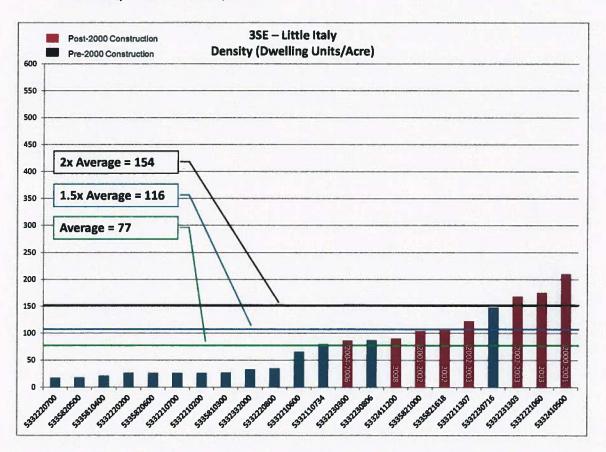


Exhibit 2

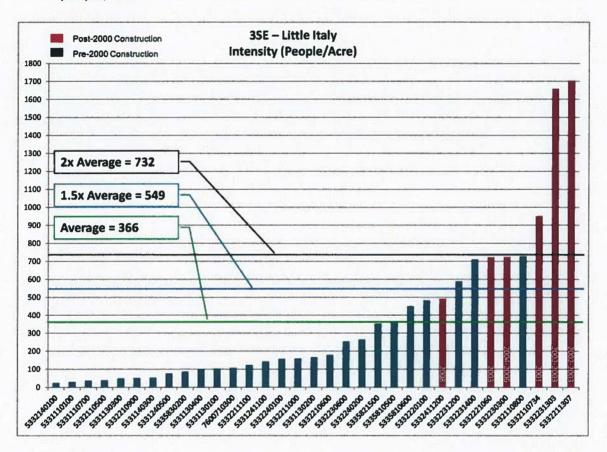
Community Planning Areas and Neighborhoods within SZ 3SE



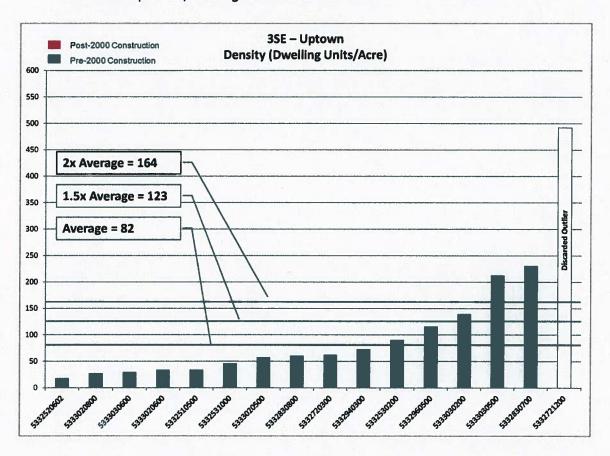
<u>Little Italy:</u> The average density for all residential parcels within Little Italy (average parcel size is 0.25 acres) is 77 dwelling units/acre (du/acre). If a factor of 1.5 times the average is allowed, the result is 116 du/acre, and 2 times the average is 154 du/acre. By comparison, the densest existing development in Little Italy is over 200 du/acre.



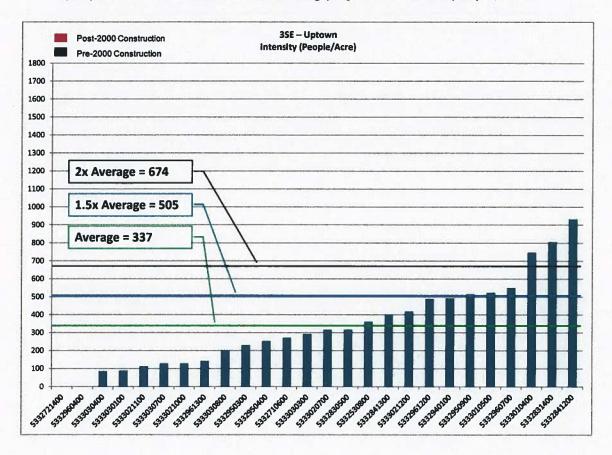
The average intensity for all nonresidential parcels in Little Italy (average parcel size is 1.04 acre) is 366 people/acre. If a factor of 1.5 times the average is allowed, the result is 549 people/acre, and 2 times the average is 732 people/acre. The most intense existing project is approximately 1,700 people/acre.



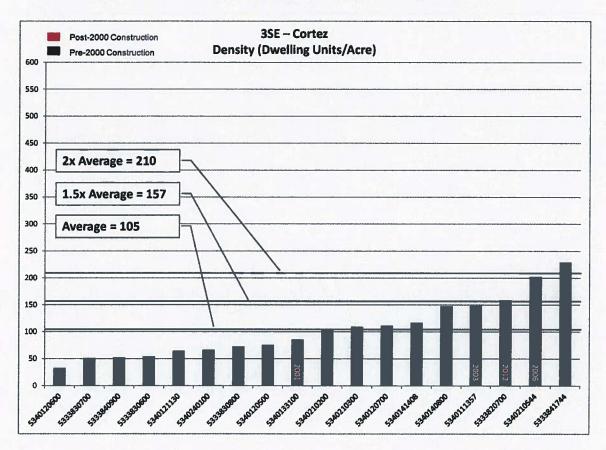
<u>Uptown:</u> The average density for all residential parcels within Uptown (average parcel size is 0.20 acres) is 82 dwelling units/acre (du/ac). If a factor of 1.5 times the average is allowed, the result is 123 du/ac, and 2 times the average is 164 du/ac. The densest existing project in Uptown is almost 500 du/ac and was excluded from the density calculations because it is more than twice as dense as the closest parcels, making it an extreme outlier.



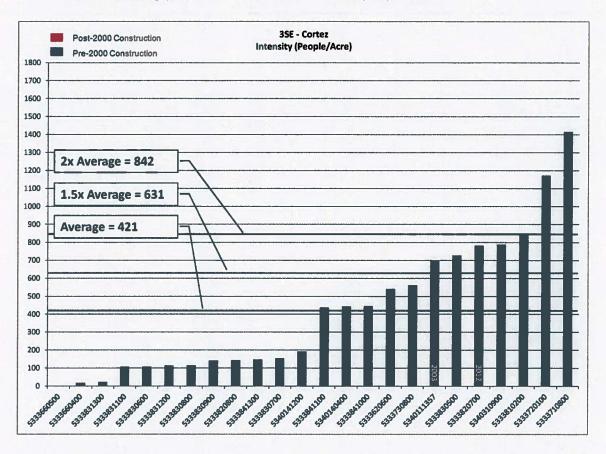
The average intensity for all nonresidential parcels in Uptown (average parcel size is 0.30 acres) is 337 people/acre. If a factor of 1.5 times the average is allowed, the result is 505 people/acre, and 2 times the average is 674 people/acre. The most intense existing project is over 900 people/acre.



<u>Cortez:</u> The average density for all residential parcels within Cortez (average parcel size is 0.40 acres) is 105 dwelling units/acre (du/acre). If a factor of 1.5 times the average is allowed, the result is 157 du/acre, and 2 times the average is 210 du/acre. The densest existing project is over 225 du/acre.



The average intensity for all nonresidential parcels (average parcel size is 0.30 acre) is 421 people/acre. If a factor of 1.5 times the average is allowed, the result is 631 people/acre, and 2 times the average is 842 people/acre. The most intense existing project in Cortez is over 1400 people/acre.



#### Proposed Safety Compatibility Matrix

After extensive coordination with the Steering Committee, City of San Diego staff, and CCDC staff, ALUC staff proposes that densities and intensities be allowed in SZ 3SE that are up to two times the average existing density/intensity for the identified neighborhoods. This level of density and intensity limitation would allow new projects to be built at the same level as the majority of existing projects, but would not allow development at the existing maximum density/intensity.

Table 1 below provides the proposed safety compatibility standards to be included in the draft ALUCP and incorporates staff's recommendation.

Table 1

Safety Compatibility Criteria

Table 3-1 DRAFT
Safety Compatibility Criteria

								Den	ity/I	nten	sity f	or C	ondit	iona	Uses	5					
	Community Planning Area -	and the								S	afety	Zon	es	ris .	C. T		W.				
	Neighborhood		2E	2	w	3	NE	3	SE	31	W	3	SW	-	1E	4	W	5	N		55
		R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NF
Balboa	Park	+	96			产								+	240						
Centre	City - Cortez		96			. 19		210	842	lj (S				#	240						
Centre	Clty - East Village	-		LION)								5		+	240						
Centre	City - Little Italy	40	255		1			154	732											*	180
Midwa	y - Pacific Highway	46	191			*	180			44	198							*	180		
Ocean	Beach															31	240				
Penins	ula - NTC			+	127	(5.9				#	180	+	235								
Penins	ula - Other Neighborhoods	. (60)		20	96	1000	7-1-1			10	180	9	180			36	240				
Uptow	n	58	272			62	278	164	674	Marie S											
R	Maximum allowable residential	density,	in dw	elling	g unit	s per	acre.														
NR	Maximum allowable nonresider	tial inter	nsity,	in pe	ople	per a	cre.					1	No.								
+	No dwellings are in the part of area unless the parcel was design			100															tted in	n this	5
190	No part of the Community Plan	ning Are	a or r	eigh	borhe	ood i	s in th	ne Sa	fety 2	one.	-1291										100

		Safe	ty Z	ones			Occupanc
Land Use Category	1	2	3	4	5	Conditions	Factor 1
RESIDENTIAL		OIL SAR		Y			To Alexander
Single-Family, Multi-family						Zones 2, 3, 4: Allow in areas designated for residential use in the applicable Community Plan, subject to the dwelling unit density limits shown above.	N/A
Single Room Occupancy (SRO) Facility <sup>2</sup>						Zones 2, 3, 4: Allow if development intensity does not exceed the NR limits shown above.	200
Group Quarters <sup>2</sup>						Zones 3, 4: Allow if development intensity does not exceed the NR limits shown above.	100
OMMERCIAL, OFFICE, SERVICE, TRANSIE	NT L	ODGI	NG				
Hotel, Motel, Resort						Zone 2: Allow if no more than 56 rooms per acre and no conference facilities.  Zones 3, 4: Allow if development intensity does not exceed the NR limits.	200
Office - Medical, Financial, Professional Services, Civic						Zones 2, 3, 4, 5: Allow if development intensity does not exceed the NR limits shown above.	215
Retail/Wholesale - Low-Intensity (e.g., Furniture, Lumber and Home Improvement, Nursery)				*		Zones 2, 3, 4, 5: Allow if development intensity does not exceed the NR limits shown above.	250
Retail - Medium Intensity (e.g., Convenience Market, Drug Store, Pet Store)						Zones 2, 3, 4, 5: Allow if development Intensity does not exceed the NR limits shown above.	170
Retail - High Intensity (e.g., Clothing, Discount Store, General Merchandise, Supermarket, Toys)						Zones 2, 3, 4, 5: Allow if development intensity does not exceed the NR limits shown above.	120
Service - Low-Intensity (e.g., Auto Service Station, Car Wash, Check-cashing, Veterinary Clinics)						Zones 2, 3, 4, 5: Allow if development intensity does not exceed the NR limits shown above.	200
Service - High Intensity (e.g., Eating, Drinking Establishment, Funeral Chapel, Mortuary)						Zones 2, 3, 4, 5: Allow if development intensity does not exceed the NR limits shown above.	60

		414	1.84					Dens	ity/I	nten	sity f	or C	onditi	ona	Use:	5				U	KAF
	Community Planning Area -	177.4	II E	VIII.						S	afety	Zon	es	100	4		1000	18.		gal	
	Neighborhood	-3	2E	2	W	3	NE	3	SE	31	W	3	SW	1	\$E	4	W	5	N		SS
		R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR
Balboa	Park		96											*	240						
Centre	City - Cortez	*	96	100				210	842					*	240						
Centre	Clty - East Village				-									*	240						17.11
Centre	City - Little Italy	40	255					154	732											*	180
Midwa	y - Pacific Highway	46	191			*	180			44	198							*	180		
Ocean	Beach															31	240			1	
Penins	ıla - NTC			*	127					+	180	*	235		201						
Penins	ula - Other Neighborhoods			20	96					10	180	9	180			36	240				
Uptown	1	58	272			62	278	164	674						1						
R	Maximum allowable residential	density,	in dw	elling	unit	s per	acre.														
NR	Maximum allowable nonresider	ntial inter	sity, i	n pe	ople	per a	сге.														
	No dwellings are in the part of area unless the parcel was design			-												-	- 2		tted i	n this	,
-	No part of the Community Plan	ning Are	a or n	eigh	borho	od i	s in th	ne Sa	fety 2	one.		7									

		Safe	ty Z	ones		10.1	Occupanc
Land Use Category *	1	2	3	4	5	Conditions	Factor 1
Sport/Fitness Facility						Zones 3, 4: Allow if development Intensity does not exceed the NR limits shown above.	60
Theater - Movie and Live Performance						Zones 3, 4: Allow if development intensity does not exceed the NR limits shown above.	60
NDUSTRIAL			Ha				
Junkyard, Dump, Recycling Center							N/A
Manufacturing/Processing - General						Zones 2, 3, 4, 5: Allow if development intensity does not exceed the NR limits shown above.	300
Manufacturing/Processing of Biomedical Agents, Biosafety Levels 3 and 4 Only <sup>4</sup>							N/A
Manufacturing/Processing of Hazardous Materials <sup>3</sup>						Zone 4: Allow if development intensity does not exceed the NR limits shown above.  Zone 5: Allow only if needed for alrport/aviation-related purpose, provided that development intensity does not exceed the NR limits shown above.	300
Mining, Extractive Industry						Zones 2, 3, 4, 5: Allow if development intensity does not exceed the NR Ilmits shown above.	1000
Research and Development - Scientific, Technical						Zones 2, 3, 4, 5: Allow if development intensity does not exceed the NR limits shown above.	300
Sanitary Landfill							N/A
Self-storage Facility							N/A
Warehousing/Storage - General						E CONTRACTOR DE	1000
Warehousing/Storage of Biomedical Agents, Biosafety Levels 3 and 4 Only <sup>4</sup>							N/A
Warehousing/Storage of Hazardous Materials <sup>3</sup>						Zone 4: Allow if development intensity does not exceed the NR limits shown above.  Zone 5: Allow only if needed for airport/aviation-related purpose, provided that development intensity does not exceed the NR limits shown above.	1000

								Den:	ity/I	nten	sity f	or C	onditi	ona	l Use:	6					MAF
	Community Planning Area -								7000	S	afety	Zon	es								
	Neighborhood		2E	2	W	3	NE	3	SE	31	W	3	sw	-	4E	4	W	5	N		55
		R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR
Balboa	Park		96							100				*	240						
Centre	City - Cortez	*	96					210	842					*	240						
Centre	City - East Village													*	240						
Centre	City - Little Italy	40	255					154	732											*	180
Midwa	y - Pacific Highway	46	191			*	180			44	198				100			+	180		100
Ocean	Beach	120					100									31	240				
Penins	ula - NTC			#	127					*	180	#	235				80				
Penins	ula - Other Neighborhoods			20	96					10	180	9	180			36	240				
Uptow	n e distribution	58	272	Fall A		62	278	164	674							103					
R	Maximum allowable residential	density,	In dw	elling	unit	s per	acre.		V				-			100					
NR	Maximum allowable nonresiden	tial inter	sity, i	n pe	ople i	oer a	cre.							-		10					TIE!
*	No dwellings are in the part of area unless the parcel was design			the street															tted i	n this	
	No part of the Community Plan						A STATE OF THE STA				_				MA.S	W.				1	

		Safe	rty Z	ones		Candidana	Occupancy
Land Use Category *	1	2	3	4	5	Conditions	Factor 1
FRANSPORTATION, COMMUNICATION,	חות	ΠES		-			
Auto Parking						Zone 1: Structures not permitted. Allow surface lots only in "controlled activity area" outside the "central portion" of RPZ, per FAA AC 150/5300-13, Section 212.a.(2)(a) and Figure 2-3. Dedication of avigation easement to Airport operator is required for portion of use in Zone 1.	N/A
Electrical Power Generation Plant						20.7	N/A
Electrical Substation							N/A
Emergency Communications Facilities							N/A
Marine Cargo Terminal							N/A
Marine Passenger Terminal						Zones 3, 4: Allow if development Intensity does not exceed the NR limits shown above.	200
Transit Center, Bus/Rail Station						Zones 3, 4: Allow if development intensity does not exceed the NR limits shown above.	200
Transportation, Communication, Utilities - General						Zones 2, 3, 4, 5: Allow if development intensity does not exceed the NR limits shown above.	1000
Truck Terminal							N/A
Water, Wastewater Treatment Plant						Zones 3, 4: Allow only if no alternative sites outside the zones are available and feasible for development.	1000
DUCATIONAL, INSTITUTIONAL, AND PU	BLIC :	SERV	ICES	1	F		
Cemetery							N/A
Child Day Care Center (greater than 14 children)							N/A
Convention Center						Zones 3, 4: Allow if development intensity does not exceed the NR limits shown above.	110
Fire and Police Stations						Zone 5: Allow only if needed to provide emergency services at Airport.	215
Jail, Prison							N/A
Library, Museum, Gallery						Zone 2: Allow if capacity is less than 50 people and intensity does not exceed the NR Ilmits shown above. Zones 3, 4: Allow if development intensity does not exceed the NR limits shown above.	170

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		T						Dens	ity/I	nten	sity f	or Co	onditi	ona	Use:						RAF
	Community Planning Area -				67				1151	S	afety	Zon	es							DES	
	Neighborhood		2E	2	W	3	NE	3	SE	31	W	3	SW		1E	4	W	5	IN		SS
		R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR
Balboa	Park	*	96											#	240						
Centre	City - Cortez	+	96					210	842					+	240	1					
Centre	City - East Village													+	240						
Centre	City - Little Italy	40	255					154	732		1										180
Mldwa	y - Pacific Highway	46	191			+	180			44	198			100			b		180		1 1
Ocean	Beach	Style of the			1500									NO.		31	240				Was I
Penins	ula - NTC			#	127					+	180	+	235								
Penins	ula - Other Neighborhoods			20	96					10	180	9	180	Talk.		36	240				
Uptow	n	58	272			62	278	164	674						11-11						1
R	Maximum allowable residential	density,	in dw	elling	g unit	s per	acre.				All I		100/							W	
NR	Maximum allowable nonreside	ntial inter	sity, i	n pe	ople	per a	cre.														
*	No dwellings are in the part of area unless the parcel was desi			-							10000								tted i	n this	ś
No.	No part of the Community Plan	ning Are	a or n	eigh	borho	ood i	s in th	ne Sa	fety Z	one.	TIT				0.00		1				

		Safe	ty Z	ones			Occupanc
Land Use Category *	1	2	3	4	5	Conditions	Factor 1
Medical Care - Congregate Care Facility, Nursing and Convalescent Home							N/A
Medical Care - Hospital							N/A
Medical Care - Out-Patient Clinics						Zones 2, 3, 4, 5: Allow if development intensity does not exceed the NR limits shown above.	215
Medical Care - Out-Patient Surgery Centers							N/A
Public Assembly (religious, fraternal)						Zone 2: Allow if capacity is less than 50 people and intensity does not exceed the NR limits shown above.  Zones 3, 4: Allow if development intensity does not exceed the NR limits shown above.	60
School for Adults – College, University, Vocational/Trade School						Zones 3, 4: Allow if development intensity does not exceed the NR limits shown above.	60
School for Children – Pre-K through Grade 12							N/A
ECREATION, PARK AND OPEN SPACE	377	TO ST					
Arena, Stadium					Г		N/A
Golf Course		- 0				Zone 1: Allow only in "controlled activity area" outside the "central portion" of RPZ, per FAA AC 150/5300-13, Section 212.a.(2)(a) and Figure 2-3. Dedication of avigation easement to Airport operator is required for portion of use in Zone 1.	N/A
Golf Course Clubhouse						Zones 2, 3, 4, 5: Allow if development intensity does not exceed the NR limits shown above.	170
Marina						Zones 3, 4, 5: Allow if development intensity does not exceed the NR limits shown above.	170
Park, Open Space, Outdoor Recreation						Zone 1: Structures not allowed. Allow nonstructural uses only in "controlled activity area" outside the "central portion" of RPZ, per FAA AC 150/5300-13, Section 212.a.(2)(a) and Figure 2-3. Dedication of avigation easement to Airport operator is required for portion of use in Zone 1.	N/A

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						iii	311	Dens	ity/I	nten	sity f	or C	onditi	ona	Uses						KAF
	Community Planning Area -		7/1/2				2136			S	afety	Zon	es		1 30						
	Neighborhood		2E	2	W	3	NE	3	5E	31	W	3	SW		4E	4	W	5	N.		55
		R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR
Balboa	Park		96			LES VI								+	240						100
Centre	City - Cortez		96			15.7	140	210	842					#	240						
Centre	City - East Village													*	240						
Centre	City - Little Italy	40	255			50		154	732											#	180
Midwa	y - Pacific Highway	46	191			*	180			44	198			1,3		5		*	180		
Ocean	Beach			5												31	240			0.0	
Penins	ula - NTC		161		127					*	180	+	235					211			
Penins	ula - Other Neighborhoods			20	96				-	10	180	9	180			36	240				
Uptow	n, Carlotte and Carlotte	58	272	11 10		62	278	164	674					- Ch							
R	Maximum allowable residential	density,	in dw	elling	unit	s per	acre.	-													
NR	Maximum allowable nonresider	ntial inter	sity, i	n pe	ople	per a	cre.		Ų.												
	No dwellings are in the part of area unless the parcel was desi			1000							100					41100			tted ii	n this	
	No part of the Community Plan	ning Are	a or n	eigh	borhe	ood is	s in th	ne Sa	ety Z	one.		wast.		8.4							

			Safe	ety Z	one	9		Occupancy
	Land Use Category *	1	2	3	4	5	Conditions	Factor 1
AGRI	CULTURE		W.		والظا			
Aqu	aculture							N/A
Cro	ps						Zone 1: Allow only if it does not attract wildlife, including flocking birds, per FAA AC 150.5300-12, Sections 202.g. and 212.a.(2)(a). Dedication of avigation easement to Airport operator is required for portion of use in Zone 1.	N/A
EGE	ND							
	Compatible Use: Use is permit	ted.						
	Conditional Use: Use is permit	ed subjec	t to s	tatec	d con	nditio	ns.	
	Incompatible Use: Use is not p	ermitted (	under	any	circu	ımsta	nces.	
NOTE	S			11/1				
1	A CONTRACTOR CONTRACTOR CONTRACTOR MANAGEMENT AND CONTRACTOR CONTR	nresiden	STATE OF LAND				nresidential uses in structures. The occupancy factor is used to is "not applicable", since the land use does not involve the co	
2	While this is classified as a reside	ential use,	it do	es no	t inc	lude	conventional dwelling units. Thus, only the NR intensity limit	s apply.
3	exceeding the threshold plannin	g quantiti	es est	tablis	hed	by th	th tank capacities above 10,000 gallons; (2) toxic materials in e U.S. Environmental Protection Agency; (3) more than 50 po osafety Level 2 facilities. See Policy S.12 for additional detail.	A CONTRACTOR OF THE PARTY OF TH
	Biosafety Level 3 facilities handle	agents th	nat ca	use s	serio	us or	potentially lethal disease through inhalation. Biosafety Level	4 facilities

#### Nonconforming Uses

Another item that was discussed at the May 1, 2012 Steering Committee meeting (as well as at the March 1, 2012 ALUC meeting) was the length of time a nonconforming use could cease operations before being considered an abandoned use under the ALUCP. ALUC staff reevaluated the draft policy regarding the timeframe and determined that 36 months would be acceptable rather than 24 months. The basis for the change is to accommodate periods of economic downturn.

#### Coordination Efforts/Range of Thinking

#### Safety Zone 3SE

ALUC staff met with Caltrans staff on April 10, 2012 to discuss the detailed land use analysis that has been compiled specifically for the Safety Zone 3SE area. Caltrans staff was supportive of the work ALUC staff has undertaken and agreed that it was developed using guidance from the Handbook. Detailed analysis of existing land use data not only considers historical data, but it also factors in future land use planning. It is Caltrans' opinion that ALUC staff's findings do justify the establishment of different safety policies or density/intensity limits for SZ 3SE, but cautions that maximum densities/intensities should not be used as the basis for establishing policies.

ALUC staff met with Caltrans again on May 22, 2012 to discuss the current staff recommendation of using 2 times the average existing density/intensity in safety zone 3SE. Caltrans agrees that ALUC staff are applying appropriate methods to reach the conclusions in this staff report.

Additionally, ALUC staff met with the potentially affected local agencies (CCDC and the City of San Diego) on April 13, 2012 to discuss the land use analysis and options for SZ 3SE.

Overall, the Steering Committee was supportive of ALUC staff's recommendation of using 2 times the average density and intensity for Safety Zone 3SE. One member did not agree in general because he does not believe we should have more than one safety zone at SDIA.

#### Nonconforming Uses

Steering Committee members support the change from 24 to 36 months.

#### Staff Recommendations

- → Staff recommends the draft safety zones as depicted on Exhibit 1, which includes the full safety zone 3SE
- → Staff recommends the safety standards as shown in Table 1, including the updated methodology (2 times the average existing density and intensity) for SZ 3SE

→ Staff recommends modifying the policy related to abandonment of an existing use from 24 to 36 months

#### List of Attendees Who Signed In for the May 1, 2012 Meeting

#### **SDIA ALUCP Steering Committee**

#### PLEASE WRITE LEGIBLY

Name	Affiliation	Email Address (if you want to be placed on distribution list)
John G wotska	solf-Public	John Cubiska & smail. com
Chris Schmidt	Caltrans	dris shwidtedof.ca gov
George Condon	SOCRAA	gcondon@ san.org
Amy Gonzalez	SOCKAL	agonzale e san.org
JOE NASKAR	WESTERN Slopes	jhn-sd@cox.net
JOHN ZIEBARTH	AIASO	john@ ziebrith.com
JIM HAROCH	POFT OF SIDIEGO	i hirach @ partoisandiego-org

#### **SDIA ALUCP Steering Committee**

#### PLEASE WRITE LEGIBLY May 1, 2012

Name	Affiliation	Email Address (if you want to be placed on distribution list)
Armanda Lee	Cam of SD	ajohnsonlee @ sm diego.gov
Tout Galloway	CityofSP	tgalloway@sandiego.go
Non Hyytmen	Charaker of Commen	

#### **Fiscal Impact:**

The SDIA ALUCP update program is funded through the Airport Planning FY12 operating budget. Adequate funds for the subject of this staff report are budgeted in the Airport Planning Department's FY12 operating budget, within personnel costs and professional (i.e., consultant) services.

<b>Authority Strategies</b>	Author	rity S	itrat	egi	es:
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This item supports one or more of the Authority Strategies, as follows:

Community Customer Employee Financial Operations
Strategy Strategy Strategy

#### **Environmental Review:**

- A. This ALUC presentation is not a project that would have a significant effect on the environment as defined by the California Environmental Quality Act (CEQA), as amended. 14 Cal. Code Regs. §15378. This ALUC presentation is not a "project" subject to CEQA, Cal. Pub. Res. Code §21065.
- B. This ALUC presentation is not a "development" as defined by the California Coastal Act. Cal. Pub. Res. Code §30106.

#### **Equal Opportunity Program:**

Not applicable.

#### Prepared by:

KEITH WILSCHETZ DIRECTOR, AIRPORT PLANNING



# Request for Policy Direction on Non-Conforming Use and Safety Factor, Zone 3 Southeast

June 7, 2012

**Angela Jamison Manager, Airport Planning** 



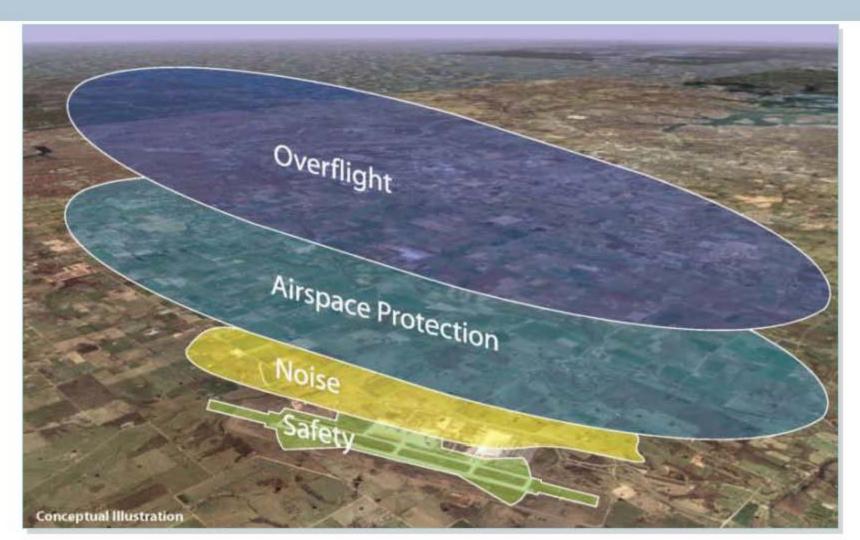






# **Compatibility Factors**





### Safety Compatibility Factor



- Define geometry of zones
- Implement policies
  - Prohibit specific land uses
  - Limit density/intensity of uses
  - Rebuilding of existing use is allowed

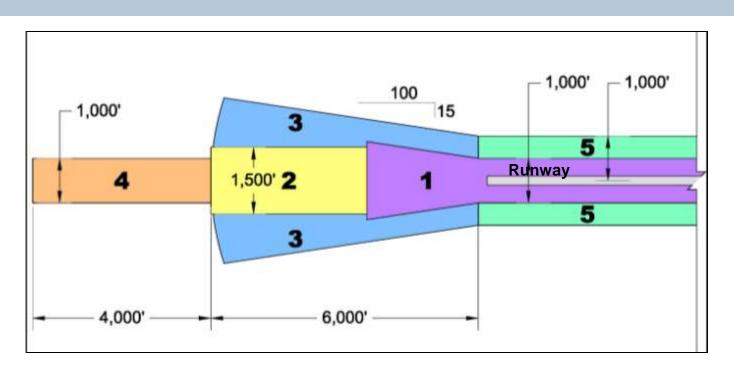
# Safety Compatibility Boundary Approach



- Follow the Caltrans' Handbook guidance on safety zone boundaries
- Adjust as warranted based on aeronautical considerations (physical and operational characteristics):
  - runway configuration
  - approach and departure procedures
  - other factors that determine where aircraft fly

## **Caltrans Safety Zones**

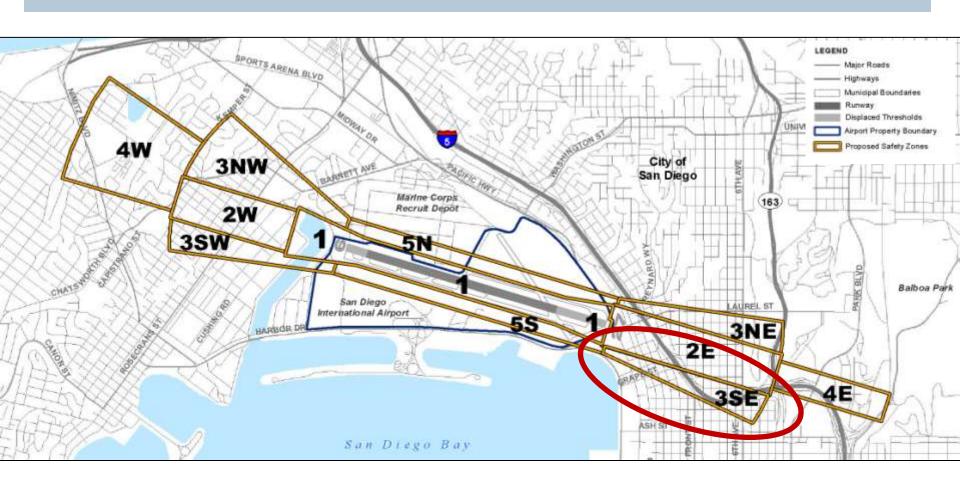




Caltrans recommends a standard safety zone configuration for large air carrier runways which may be adjusted to account for individual airport approach types and RPZ dimensions

# Caltrans Safety Zones Applied to SDIA





Note: Safety Zone 1 has been adjusted to correspond to the actual Runway Protection Zone (RPZ) boundaries at SDIA.

### Safety Zone 3 Southeast





# **Safety Matrix**



Table 3-1

Safety Compatibility Criteria

		Density/Intensity for Conditional Uses																			
Community Planning Area Neighborhood	Safety Zones																				
		2E		2W		3NE		3SE		3NW		35W		4E		4W		5N		is	
	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NF	
Balboa	Park	1	96	1											240						
Centre	City - Cortez		96				1 7	210	842					*	240						
Centre	City - East Village												1		240						
Centre	City - Little Italy	40	255					154	732												180
Midwa	y - Pacific Highway	46	191			+	180			44	198							*	180		
Ocean	Beach															31	240				Г
Peninsi	ula - NTC	9.00			127					+	180		235					-			
Penins	ula - Other Neighborhoods	1 400		20	96					10	180	9	180		0.0	36	240				
Uptow	n	58	272			62	278	164	674												
R	Maximum allowable residential	density,	in dw	elling	unit	s per	acre.														
NR	Maximum allowable nonresiden	tial inter	sity,	n pe	ople	per a	cre.														
	No dwellings are in the part of area unless the parcel was design			-							50000					A1100000	C		tted i	n the	
4	No part of the Community Plans	ning Are	a or n	eigh	borh	ood i	s in ti	ne Sa	fety 2	Zone.											

NO. 2427 AND 1127		Saf	ety Z	one	5	No. reality	Occupano		
Land Use Category *	1	2	3	4	5	Conditions	Factor <sup>1</sup>		
RESIDENTIAL									
Single-Family, Multi-family						Zones 2, 3, 4: Allow in areas designated for residential use in the applicable Community Plan, subject to the dwelling unit density limits shown above.	N/A		
Single Room Occupancy (SRO) Facility <sup>1</sup>		Г				Zones 2, 3, 4: Allow if development intensity does not exceed the NR limits shown above.	200		
Group Quarters <sup>2</sup>		Г				Zones 3, 4: Allow if development intensity does not exceed the NR limits shown above.	100		
COMMERCIAL OFFICE, SERVICE, TRANSI	NT L	ODG	ING						
This continue to a fee distance to a		Г	Г	Γ	Т	Zone 2: Allow if no more than 56 rooms per acre and no			

# Maximum Allowable Densities and Intensities



	Density/Intensity for Conditional Uses																			
Community Planning Area - Neighborhood	Safety Zones																			
	2	2E		2W		3NE		3SE		3NW		3SW		E	4W		5N		58	
	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR	R	NR
Balboa Park	‡	96											‡	240						
Centre City - Cortez	‡	96					210	842					‡	240						
Centre City - East Village													‡	240						
Centre City - Little Italy	40	255					154	732											‡	180
Midway - Pacific Highway	46	191			‡	180			44	198							‡	180		
Ocean Beach															31	240				
Peninsula - NTC			‡	127					‡	180	‡	235								
Peninsula - Other Neighborhoods			20	96					10	180	9	180			36	240				
Uptown	58	272			62	278	164	674												
R Maximum allowable residential density, in d	welling	units	per a	cre						•										
NR Maximum allowable nonresidential intensity	, in per	sons p	er ac	re																
‡ No dwellings are in the portion of the CPA designated for residential use in the commun									Zone.	No n	ew d	welling	gs are	e allov	wed u	ınless	the a	rea w	as	
No part of the Community Planning Area or																				

### **Prohibited Uses in SZ 3E**



- Child Day Care Center (greater than 14 children)
- Pre-K through Grade 12 Schools
- Congregate Care Facility, Nursing and Convalescent Homes
- Hospital
- Out-Patient Surgery Centers
- Jail/Prison

### **Prohibited Uses in SZ 3E**



- Manufacturing/Processing of Biomedical Agents
- Manufacturing/Processing of Hazardous Materials
- Sanitary Landfill
- Warehousing/Storage of Biomedical Agents
- Warehousing/Storage of Hazardous Materials
- Electrical Power Generation Plant

# **Intensity Calculation Sample**

• APN: 533-371-0800

290 Cedar Street

Western School of Law Library

Parcel size: 0.287 acre

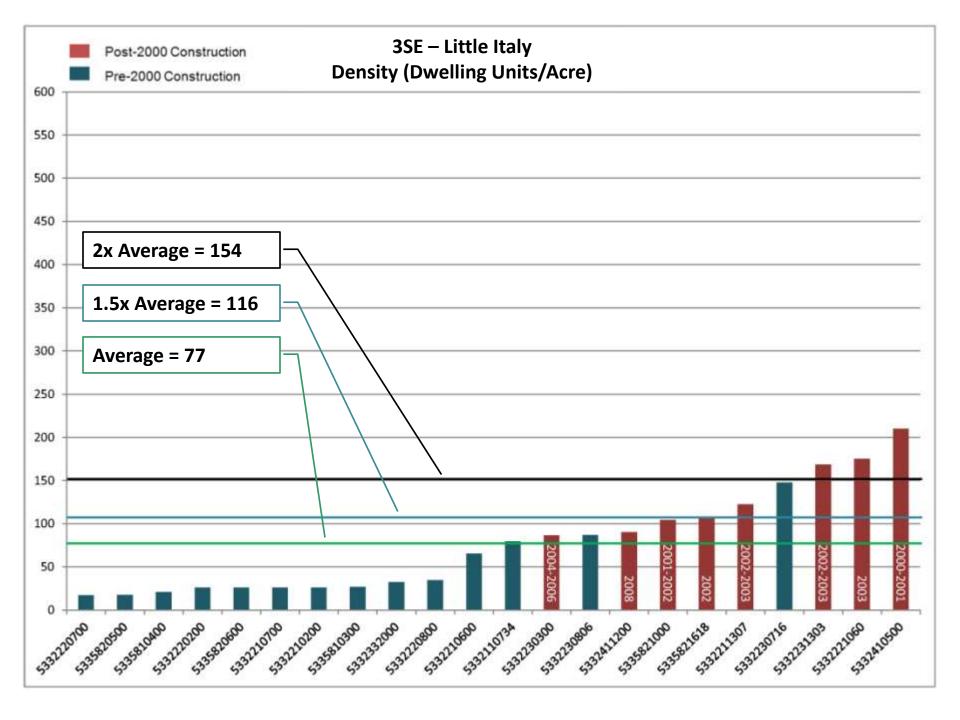
Floor Area: 44,741 sf

Occupancy Factor: 110 sf/person



Occupancy = 
$$\frac{\text{Floor Area}}{\text{Occupancy Factor}} = \frac{44,741}{110} = 406.74$$

Intensity =  $\frac{\text{Occupancy}}{\text{Parcel Size (acres)}} = \frac{406.74}{.287} = 1,415 \text{ people per acre}$ 



#### **Little Italy Density: 2x Average = 154 dwelling units per acre**

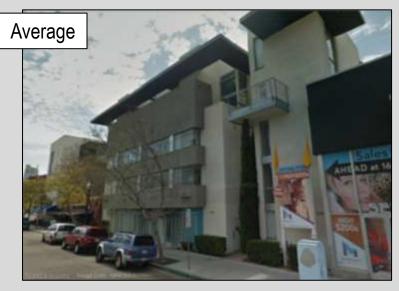
#### 2031 Columbia – 0.10 ac. – 21 du/acre



602 Fir - 0.11 ac. - 148 du/acre

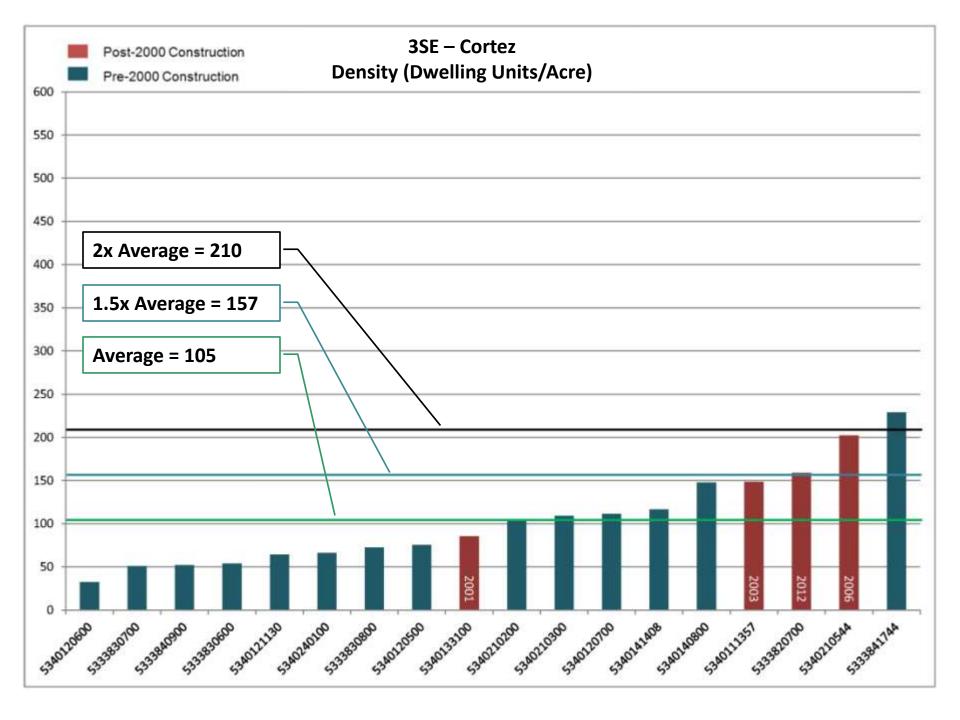


2084 Kettner - 0.75 ac. - 79 du/acre



1805 Columbia - 0.10 ac. - 210 du/acre





#### **Cortez Density: 2x Average = 210 dwelling units per acre**

740 Cedar - 0.13 ac. - 33 du/acre



889 Date - 0.83 ac. - 202 du/acre

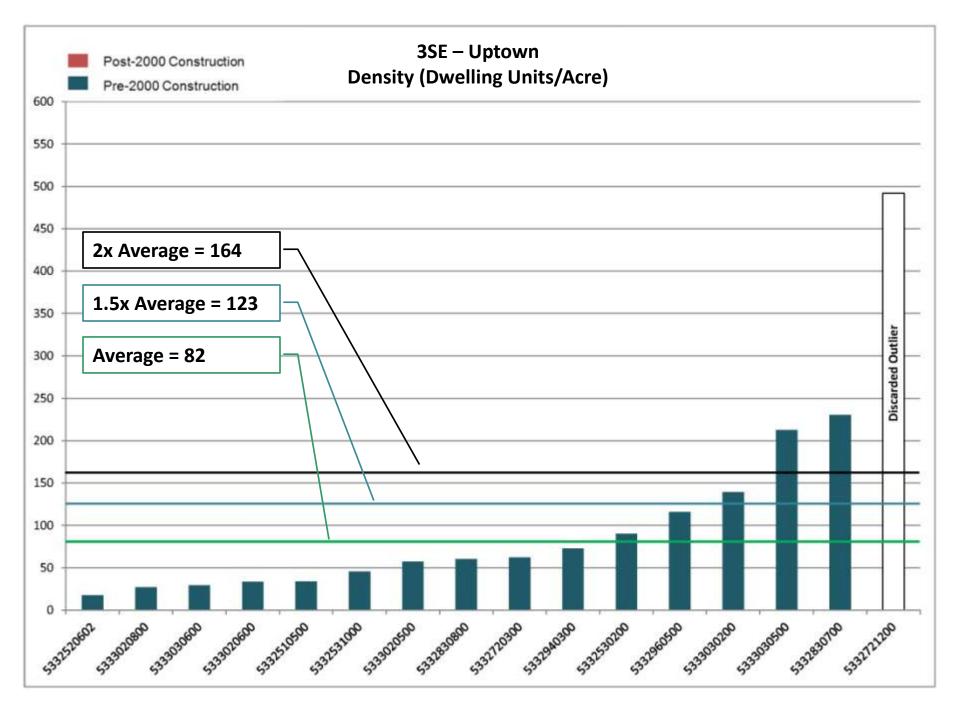


1609 8th Ave - 0.23 ac. - 105 du/acre



1551 4th Ave - 0.34 ac. - 229 du/acre

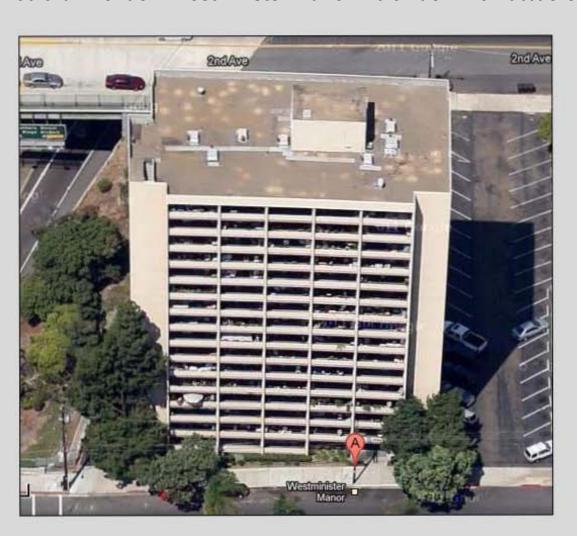




#### **Uptown Density: 2x Average = 164 dwelling units per acre**

Discarded Outlier

1730 3rd Avenue – Westminster Manor – 0.32 ac. – 492 du/acre



### **Uptown Density: 2x Average = 164 dwelling units per acre**

126 Fir - 0.11 ac. - 17 du/acre



1747 5th Ave - 0.16 ac. - 139 du/acre

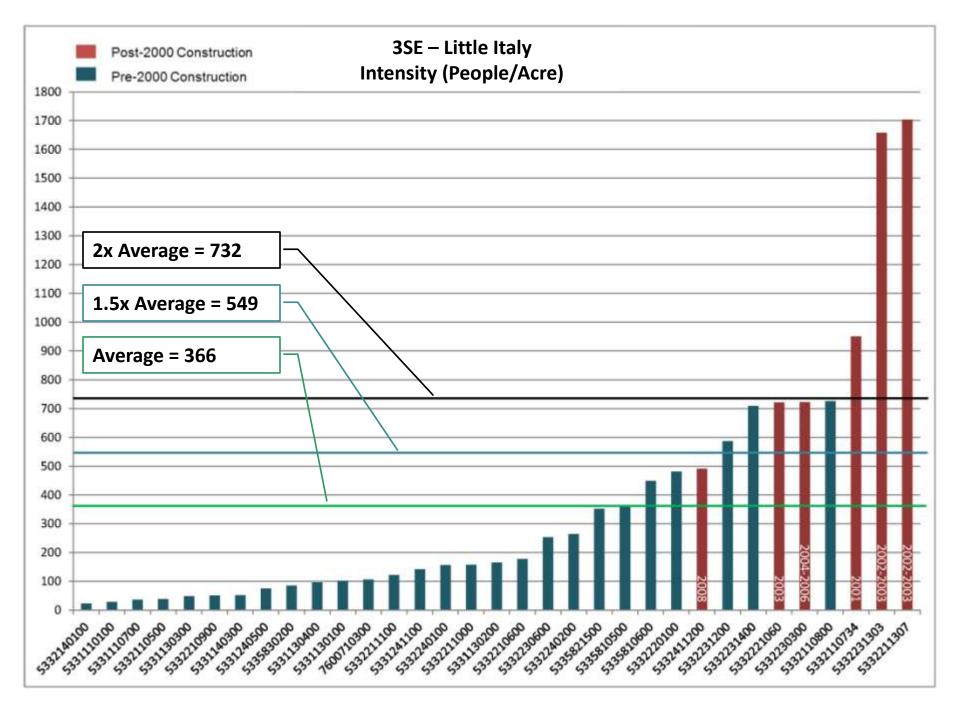


1818 6<sup>th</sup> Ave – 0.12 ac. – 73 du/acre



1800 3<sup>rd</sup> Ave – 0.12 ac. – 230 du/acre





### **Little Italy Intensity: 2x Average = 732 people per acre**

2263 Pacific Hwy - 0.23 ac. - 29 people/acre



2040 Columbia - 0.69 ac. - 721 people/acre

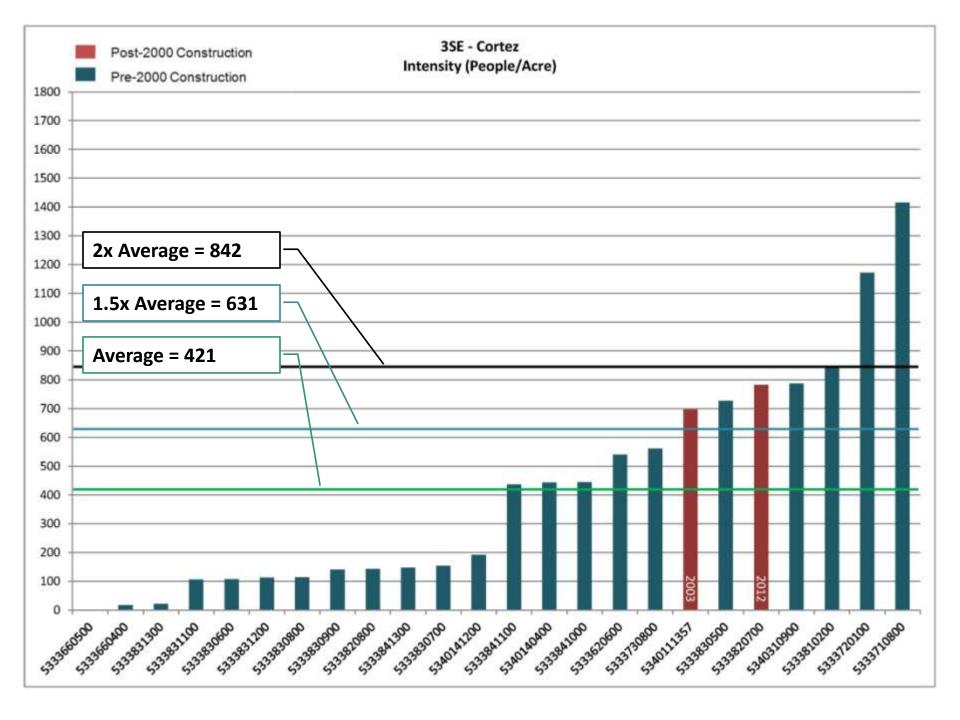


532 W. Grape – 0.22 ac. – 362 people/acre



801 Hawthorn - 0.34 ac. - 1,704 people/acre





### **Cortez Intensity: 2x Average = 842 people per acre**

1666 1st Ave - 0.09 ac. - 17 people/acre



1620 5<sup>th</sup> Ave – 0.57 ac. – 841 people/acre

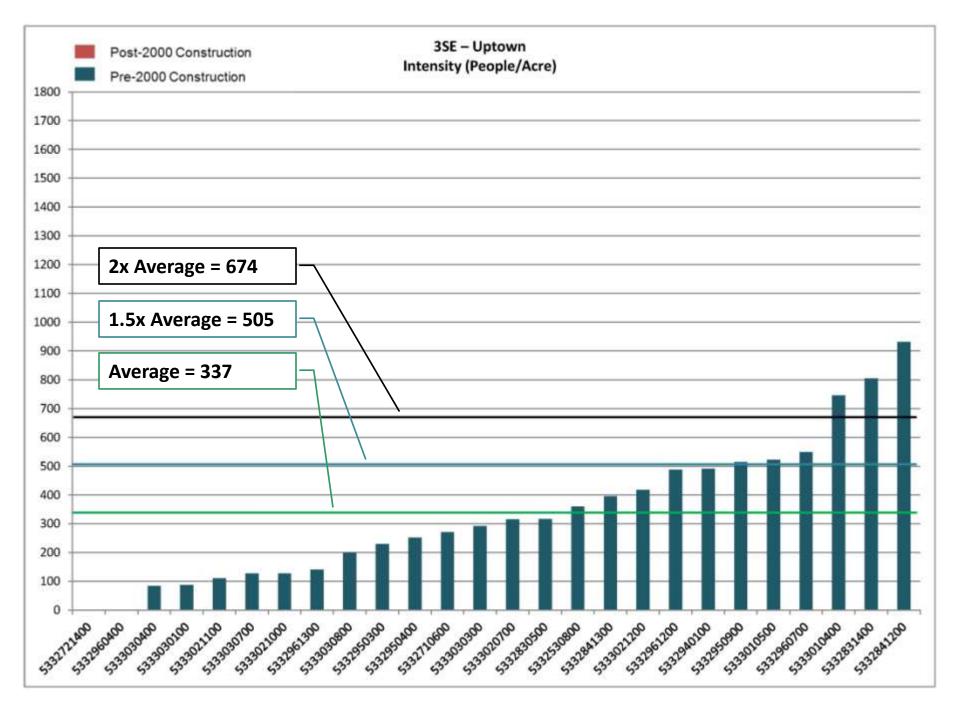


1566 5<sup>th</sup> Ave – 0.11 ac. – 436 people/acre



290 Cedar - 0.29 ac. - 1,415 people/acre





### **Uptown Intensity: 2x Average = 674 people per acre**

1777 5<sup>th</sup> Ave – 0.12 ac. – 87 people/acre



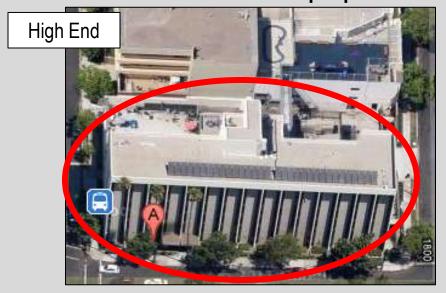
1770 4<sup>th</sup> Ave – 0.11 ac. – 746 people/acre



1818 1st Ave - 0.06 ac. - 359 people/acre



120 Elm – 1.03 ac. – 931 people/acre



# **Existing Land Use**



- Definition of "existing land use"
  - Property with a "vested right" obtained in any of the following ways:
    - Unexpired vesting tentative map
    - Executed and valid development agreement
    - Building permit issued with substantial work performed and substantial liabilities incurred in good faith
- Existing land uses are exempt from ALUCP

# **Nonconforming Uses**



- As defined by the ALUC, a nonconforming use is an existing land use that is inconsistent with noise and safety policies and standards for one of the following reasons:
  - The land use is incompatible
  - The land use does not comply with policies and standards that would make it acceptable as a conditionally compatible use

# **Nonconforming Uses**



- A nonconforming use discontinued for more than 36 months or more is no longer an existing land use
- Repair, maintenance and remodeling are not subject to ALUC review unless a proposed increase in height creates an obstruction

### Schedule



- July 2012 Draft ALUCP for Internal SDCRAA Review
- August 2012 Pre-Public Review of Draft ALUCP for Steering Committee
- August/September 2012 Steering Committee Meeting on Draft ALUCP
- November 2012 Draft ALUCP to ALUC Prior to Public Review
- Environmental Process/Formal Public Review
- ALUC Adoption

## Request for Policy Direction



- Safety Zone 3 Southeast
   (2 times average existing density/intensity)
- 2. Nonconforming use discontinued for more than 36 months is no longer an existing land use